

Horsham District Council Playing Pitch Strategy Strategy Document

**FINAL** 

May 2019





### **4global Consulting Terms of Reference**

Estimates and forecasts contained within this report are based on the data obtained at that time and the accuracy of resultant findings and recommendations is dependent on the quality of that data.

The author(s) will not be held liable for any data provided by third party organisations as part of the Playing Pitch Strategy (PPS) delivery process. While the data and recommendations have been conscientiously reviewed through the PPS governance process followed throughout project delivery, it has not been possible for the author to independently review every element of data provided by third parties.

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**Section 1: Introduction and Strategic Context** 



## **Executive Summary**

A Playing Pitch Strategy (PPS) is a robust evidence base that identifies whether the supply and demand of play pitches within a Local Authority is sufficient to meet the current and future needs and demands for sport. Sport England requires Local Authorities to have an up to date PPS evidence base to justify the protection, enhancement and provision of playing pitches (Sport England, Playing Pitch Strategy Guidance, 2013).

Horsham District Council hereafter referred to as (HDC or the Council) has commissioned 4global Consulting to prepare a detailed Playing Pitch Strategy (PPS) to 2031. Therefore, the lifetime of the strategy will be from 2018 – 2031. This will be used to guide decisions regarding future provision and management of sports pitches in Horsham.

The purpose for HDC undertaking an updated Playing Pitch Strategy is to determine whether the current supply of outdoor sports facilities within the study area is sufficient to support the current and future demands aligned to population growth, housing projections and the strategic needs of sport, health and wellbeing within Horsham.

## 1 Introduction and Project Scope

### 1.1 Project scope and objectives

- 1.1.1 HDC has commissioned 4global Consulting to prepare a Playing Pitch Strategy, to provide the Council with a clear evidence base and set of recommendations for future outdoor sports facility development across the study area.
- 1.1.2 A PPS is a strategic assessment that provides an up to date analysis of supply and demand for playing pitches (grass and artificial) in a local authority area. The strategy and the evidence base upon which it is based is delivered using national guidance and facility insight from specific National Governing Bodies of Sport.
- 1.1.3 The assessment will focus on facilities used by the following sports as they were identified as the key sports which use facilities within Horsham District.
  - Football
  - Rugby Union
  - Cricket
  - Hockey
  - Stoolball
- 1.1.4 Within these sports, the strategy will seek as far as is practicable to include consideration of all forms of play, whether;
  - Club and league based (formal) play and training
  - Less formal programmed forms of the respective sports (e.g. turn up and play 'products' such as Rush Hockey, Mash-up Football, Last Man Stands Cricket, Cage Cricket and Touch Rugby)
  - Informal and un-programmed play by groups of residents, workers, students, school friends (out of school).



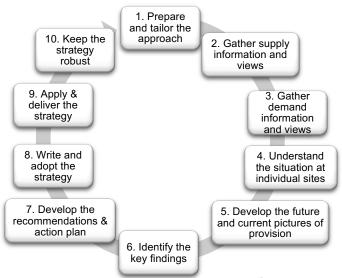
- 1.1.5 The PPS provides a holistic analysis of outdoor sports facilities across the study area, leading to a comprehensive set of recommendations for the future development of facilities, in line with the needs of local residents and sports clubs
- 1.1.6 The consultant team has worked with the Council to provide a strategy that is fit-for-purpose and addresses the specific issues and risks for the area. It is key that this Playing Pitch Strategy reflects the local context and enables the Council to maximise the amount of high-quality sporting provision for its residents, while understanding the need to meet planning and housing requirements. The Strategy will therefore aim to deliver against the following drivers:
  - Contribution to the Horsham District Council planning process through identifying deficiencies and needs within the study area
  - Inform and investment priorities and decisions which in turn can also help inform developer contribution decisions
  - Align with the sport and physical activity programmes that are currently being delivered across the region
  - Recognition of the importance of outdoor physical activity and sport and the clear demonstration of how these should be prioritised within any development or regeneration project
  - Provision of an evidenced based approach and the management of a clear sign-off and governance structure for key stakeholders
  - Evidence to support a wider review into sport and physical activity provision, including housing and population growth projected in neighbouring local authorities.

### 1.2 Methodology

1.2.1 The assessment methodology utilised for the PPS follows the published guidance from Sport England. The guidance used is the 2013 version, Playing Pitch Strategy Guidance – An Approach to Developing and Delivering a Playing Pitch Strategy<sup>1</sup>. Figure 1.1 summarises the approach proposed in this guidance and is broken down into 10 steps.



Figure 1.1: Developing and Delivering a Playing Pitch Strategy – The 10 Step Approach (Sport England, 2013)



- 1.2.2 The findings in this report are based on data collected from several credible sources, including but not limited to;
  - Local authority and public policy strategic documentation
  - Sport England tools, including the Facility Planning Model (FPM), Active Places Power, the Active People Survey, Market Segmentation and the Sports Facility Calculator
  - Stakeholder consultation, including LC Officers and Members, Sport England,
     Relevant National Governing Bodies of Sport, key user clubs
  - Site visits, undertaken at all sites across the Study Area.
- 1.2.3 To facilitate information gathering and help ensure PPS reports are based on a robust evidence base, 4global has developed an online data entry and assessment platform (see example below), which contains all site and club information. This will enable the Council to keep supply and demand information and the strategy up to date through to the end of the strategy and beyond.



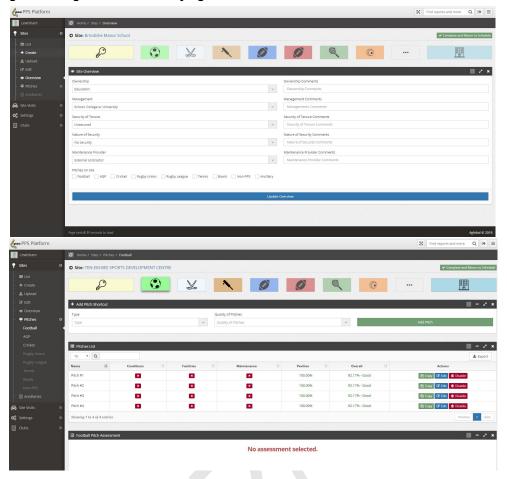


Figure 1.2 - 4global's Online Playing Pitch Platform

1.2.4 A Project Steering Group comprising representation from the Council, Sport England and National Governing Bodies of Sport (NGBs) has guided the study from its commencement. At critical milestones, the Steering Group members have reviewed and verified the data and information collected to allow the work to proceed efficiently through each stage.

### 1.3 The structure of the Strategy Document

- 1.3.1 The structure of the strategy document is as follows;
  - Section 1 Introductory
  - Section 2 Strategic context
  - Section 3 Scenario testing
  - Section 4 Recommendation and action plan
  - Section 5 Delivering the PPS
- 1.3.2 In addition to the Strategy, a detailed needs assessment has also been produced, which provides a full evidence base for the analysis and a clear methodology for the project. The needs assessment contains a detailed strategic review of relevant local regional and national policy.



### 1.4 Strategic context

- 1.4.1 This section summarises the most important policies and context that impact upon the strategy and its interpretation. It also gives an overview of the demographics of the study area, which provides contextual background to sport participation and the need for provision now and in the future.
- 1.4.2 Sport specific strategies and policy documents published by NGBs are included within each sport's section to provide more relevant context to each sport.

## 1.5 National Planning Policy

### **National Planning Policy Framework (NPPF)**

1.5.1 The National Planning Policy Framework (NPPF) sets out the requirement of local authorities to establish and provide adequate and proper leisure facilities to meet local needs. Paragraphs 96 and 97 outline the planning policies for the provision and protection of sport and recreation facilities:

"Access to a network of high-quality open spaces and opportunities for sport and physical activity is important for the health and well-being of communities. Planning policies should be based on robust and up-to-date assessments of the need for open space, sport and recreation facilities (including quantitative or qualitative deficits or surpluses) and opportunities for new provision. Information gained from the assessments should be used to determine what open space, sport and recreational provision is needed, which plans should then seek to accommodate"

- 1.5.2 Existing open space, sports and recreational buildings and land, including playing fields, should not be built on unless:
  - An assessment has been undertaken which has clearly shown the open space, buildings or land to be surplus to requirements; or
  - The loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality in a suitable location; or
  - The development is for alternative sports and recreational provision, the needs for which clearly outweigh the loss.

### **Protection, Enhancement and Provision of facilities**

- 1.5.3 The key drivers for the production of the strategy as advocated by Sport England are to protect, enhance and provide sports facilities, as follows<sup>2</sup>:
  - Protect sports from loss as a result of re-development
  - Enhance existing facilities through improving their quality, accessibility and management
  - **Provide** new facilities that are fit for purpose to meet demands for participation now and in the future.



<sup>&</sup>lt;sup>2</sup> Further information is provided via Sport England's Planning Aims and Objectives guidance: https://www.sportengland.org/facilities-planning/planning-for-sport/aims-and-objectives/

### 1.6 Local Context – Horsham District

- 1.6.1 A number of current strategic policies, strategies and factors influence current and future supply and demand for sport and recreation facilities in the District of Horsham. As well as providing the context for future facility provision, e.g. health improvement, improving accessibility, increasing participation, these strategies provide opportunities to link priority areas and needs, and ensure that outcomes are aligned with identified local objectives. The relevant strategies and policies include:
  - Horsham Corporate Plan (2016-2019)
  - Horsham District Planning Framework (2015-2031)
  - All Our Futures Sustainable Community Strategy (2009 2026)
  - Horsham District Sport and Physical Activity Strategy (2015-2035)
  - Horsham District Council Green Space Strategy (2013)
  - Horsham Health Profile (2016).

### 1.7 Population and Demographic Analysis

1.7.1 The current and future population profile within Horsham District and the locations of population growth are important to understand in planning for the future provision of sport and physical activity.

### **Population Projections**

- 1.7.2 The current and future population profile of Horsham District and the locations of growth are important to understand in relation to planning for the future provision of sport and physical activity.
- 1.7.3 In 2017 there were 135,000 residents in Horsham District (Source: Mid 2014 sub national population projections); this figure is expected to grow to approximately 150,000 by 2031 (Source: Mid 2014 sub national population projections). Within the Gatwick Diamond (as defined by the six districts and borough councils and 2 county councils<sup>3</sup>), the population stood at approximately 662,000 in 2008. This was projected to increase to 789,000 by 2031, an increase of 125,800 (19%).
- 1.7.4 Horsham town, the commercial and administrative centre of Horsham District, is located midway between London and the South Coast. The District gives its name to stretches between Gatwick Airport and the edge of the South Downs National Park and covers an area of 205 square miles of open countryside and designated areas of outstanding natural beauty.
- 1.7.5 Table 2.1 below provides a summary of the key population and demographic trends for Horsham District. The BPO is based upon the 2016-based BPO projection used by the Council.

<sup>&</sup>lt;sup>3</sup> Epsom & Ewell Borough Council, Mole Valley District Council, Reigate & Banstead Borough Council, Crawley Borough Council, Horsham District Council, Surrey County Council, West Sussex County Council, Tandridge District Council, Mid Sussex District Council - <a href="http://www.gatwickdiamond.co.uk/about-us/key-partners.aspx">http://www.gatwickdiamond.co.uk/about-us/key-partners.aspx</a>



Table 1.1: Summary of Horsham District's demographic profile – population, deprivation, health and sporting assets

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Analysis area	Commentary						
Locality Description	Horsham District is located midway between London and the South Coast and covers an area of 205 square miles of open countryside and designated areas of outstanding natural beauty. Horsham is the main town in the District, but the District is a combination of both rural and urban areas.						
Population Profile	Population will grow to 150,000 by 2031. Ageing population; the 50+ age group is 42% of the population and growing						
Ethnicity	96% White British, 4% BME						
Housing	16,000 new homes projected by 2031. Some of the key development areas are: 2,500 homes at Land North of Horsham Land South of Broadbridge Heath / West of Horsham: approximately 2,000 dwellings Kilnwood Vale / West of Crawley: approximately 2,800 dwellings						
Deprivation	Some pockets of deprivation around Broadbridge Heath area. Horsham is ranked 295 out of 354 local authorities (where 354 is the least deprived)						
Health	Overall health is better than the national average. Life expectancy for both men and women is higher than the England average and Horsham District has an ageing population, the 50+ group makes up 42% of the population and is growing.						
Overall Implications for Future Sports Facility Provision	Due to the ageing population profile in Horsham, the health costs are slightly higher than the national average. However, with the projected population growth, Horsham District needs to be proactive to continue to maintain the current positive health profile and aim for continued improvement in the health of Horsham District residents resulting in reducing health costs further. Therefore funding needs to be allocated to increasing sporting provision that appeals to the ageing population as well as other investments.						



### 1.8 Future Development in the District

1.8.1 A key factor influencing the future provision of sports facilities in the District (what, and where) is the scale and location of future housing development, which impacts on population density and also levels and nature of community demand.

### **Strategic Policy: Housing Provision**

- 1.8.2 Provision is made for the development of at least 16,000 homes and associated infrastructure by 2031. In the first 15 years (2015-2030), 10,000 new homes are to be completed through the Horsham District Planning Framework.
- 1.8.3 Key strategic sites that will be prioritised are:
  - Land North of Horsham: at least 2,500 homes
  - Land West of Southwater: approximately 600 homes
  - Land South of Billingshurst: approximately 150 homes
- 1.8.4 In addition to the allocations in the Horsham District Planning Framework (HDPF) detailed above there are also the following strategic scale developments coming forward in the District:
  - Land South of Broadbridge Heath / West of Horsham: approximately 2,000 dwellings (Core Strategy 2007 allocation)
  - Kilnwood Vale / West of Crawley: approximately 2,800 dwellings (Core Strategy 2007 allocation)
  - Land East of Billingshurst: approximately 500 dwellings (permitted prior to the adoption of HDPF)
- 1.8.5 Figure 1.3 shows the percentage population change predicted across Horsham District.



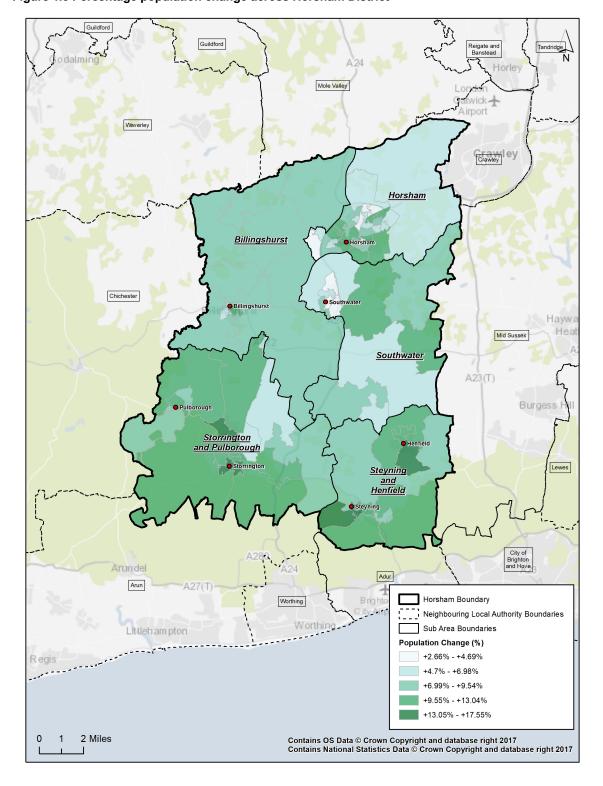


Figure 1.3 Percentage population change across Horsham District



## 1.9 Physical Activity and Participation

### The Value of Participation

- 1.9.1 The value of participation in sport and physical activity is significant, and its contribution to individual and community quality of life should not be under-estimated. This is true for both younger and older people; participation in sport and physical activity delivers:
  - Opportunities for physical activity, and therefore more 'active living'
  - Health benefits cardio-vascular, stronger bones, increased mobility
  - Health improvement
  - Mental health benefits
  - Social benefits socialization, communication, interaction, regular contact, stimulation
- 1.9.2 In addition, participation in sport and physical activity can facilitate the learning of new skills, development of individual and team ability/performance, and provide a 'disciplined' environment in which participants can 'grow' and develop.
- 1.9.3 The benefits of regular and active participation in sport and physical activity will be important to promote in relation to future sport, leisure and physical activity in Horsham District. There is an existing audience in the District, which already recognise the advantages of participation, and a latent community who are ready to take part. The sport, physical activity and leisure offer in the District can support the delivery of the desired outcomes across a number of District Strategic priorities and objectives.

### 1.10 Participation Trends and Rates

### **Current Participation Rates Across Horsham District**

- 1.10.1 In terms of the Public Health England definition for physical activity (150 minutes or equivalent of at least moderate intensity activity per week) 18.3% of adults are doing enough physical activity to benefit their health (i.e. exercising three or more times per week), which is above the national average of 17.5%.
- 1.10.2 The Sport England Active Lives survey shows that participation levels are consistently higher than the regional and national levels. As the Active Lives survey is a new way of measuring physical activity (following the replacement of Active People in 2015), there are only two datasets available for analysis. While this makes trend analysis difficult, Table 1.2 below shows that Horsham District is slightly below the regional and national figures for physical activity and a slight decrease in activity. For inactivity Horsham District is lower than the national average but slightly greater than the London average of 24.8%.

Table 1.2: Sport England Lives – proportion of 'Active' people (150+ minutes a week).

Rate	Horsham District	London	England	
% Active	60.3 %	62.3 %	61.8 %	
% Inactive	25.5 %	24.8 %	25.7 %	

### 1.11 The Economic Value of Sport

1.11.1 Sport has a valuable role to play in benefitting the health and social economy of the nation and at local level. It is estimated (Source: Sport England Local Profile 2015, and the



Economic Value of Sport, 2013) that sport makes an £11.3 billion contribution to the health economy of England. In 2013, sport contributed gross value-add (GVA) of £20.3 billion to the economy in England. In Horsham District, the total GVA value was £58.9m (£47.3m accounts for participation in sport). Overall, sport generates £113m of health benefits in the District.









Section 2: Key Supply and Demand Findings



### **Key Supply and Demand Findings** 2

#### 2.1 **Section Overview**

- 2.1.1 This section summarises the key findings identified within the needs assessment, which should be used as the evidence base for this strategy. A comprehensive supply and demand analysis has been undertaken for all sports across the study area, with the project steering group engaged at all stages of the process.
- 2.1.2 The following section provides a summary of the key findings for each of the sports analysed within the main report. The format of these tables follows the five key questions that are asked as part of the PPS Guidance Document for Stages A – C of the process.

#### 2.2 Football key findings

2.2.1 This section summarises the findings from the football analysis, which will form the basis of the recommendation and action plan section for Horsham District.

Table 2.1 – Key PPS findings for football in Horsham District							
Key Question	Analysis						
What are the main characteristics of the current supply and demand for provision?	The quality of football provision across the District is standard and appears to have stayed at a consistent level over the past years, with 78% of the 146 pitches assessed scoring in the Standard quality rating or above.  There are 81 football sites in Horsham District, of which 58% (47) are owned by the Local Authority and 16 of these also managed by HDC. The highest proportion of management type is educational establishments – 36% of all football sites.  The level of demand has also stayed relatively consistent, with a current total of 283 teams, the majority of which are within the Adult and Junior 11v11 age groups.  Both the supply and demand for football facilities is dominated by the Horsham sub-area, which is home to the majority of the large clubs, as well as a number of the strategic football sites.						
Is there enough accessible and secured community use provision to meet current demand?	The current supply and demand analysis for secured and accessible pitch provision shows there is a significant amount of overall spare capacity across the District, however this is not for all pitch typologies as youth 11v11 and mini 5v5 have a deficit of provision. More insight can be provided when looking at a breakdown of spare capacity across the four subareas.  • The Billingshurst Sub Area has a sufficient number of pitches to meet current and future demand for Mini Soccer (5v5 and 7v7), as well as current demand for Adult and Youth 11v11 football pitches. However, by 2031 there is expected to be an operating balance of 1.5 match equivalents per week over-capacity for Adult pitches, 1 match over-capacity for Youth 11v11 pitches and 1.5 matches over-capacity for Youth 9v9 pitches.  • The Horsham sub area is significantly over capacity on youth 11v11 pitches; there is a balance of 24.75 match equivalents per week over capacity by 2031. However, there is enough remaining pitch types to service current demand. Spare capacity has been identified on Adult 11v11 and mini 7v7 pitches, which suggest that a significant amount of youth 11v11 and mini 7v5 demand is not currently being placed on the recommended pitch size for these age groups.  • The Southwater Sub Area has similar balance scores to that of Horsham sub area – Adult and Mini 7v7 pitches are operating under-capacity both now and in the future. However, Youth 11v11, Youth 9v9 and Mini 5v5 pitches are expected to be operating over-capacity by 4.5 to 5.5 match equivalents per week by 2031.  • The Steyning and Henfield sub area is operating over capacity by 2 match equivalents for mini 5v5, both now and in 2031.  • The Storrington and Pulborough sub area is currently playing over capacity for youth 9v9, mini 7v7 and mini 5v5, by 2031 all age groups are expected to be						



Key Question	Analysis
	running over capacity by 3, 4.25 and 2.75 match equivalents respectively.  There is a significant deficit of 3G AGP provision in the area, with only one full sized 3G
	AGP in Horsham District, located at Shooting Field, and the analysis showing a requirement to increase provision to a total 7 full sized 3G AGPS based on team demand.
Is the provision that is accessible of sufficient quality and appropriately maintained?	The majority of pitches (78%) are rated as standard quality or higher and receive adequate maintenance to retain pitch quality. There are 26 pitches across the District that are rated good quality and 32 that are rated as poor quality. The highest scoring pitches in Horsham are located at The Blackstone Academy Ground, Bluecoats Sports Club, Horsham YMCA Football Club and Storrington Recreation Ground. The majority of poor pitches identified as part of the study are located at educational establishments; however Jubilee Fields, Jolesfield Common, Rusper Recreation Ground and Rothery Field are some of the Council sites identified as poor. There are 13 sites operating at or over capacity and improvement to the quality and maintenance of these pitches is required.
What are the main characteristics of the future supply and demand for provision?	There is expected to be demand for an additional 12 teams generated by an increase in Horsham District's population. The largest growth is projected in Youth Boy's 11v11 (U13 to U16s) – 8 teams are expected by 2031. This demand is projected to be particularly significant in the Horsham sub area, given the current level of demand in this area.
Is there enough accessible and secured community use provision to meet future demand?	The future supply and demand analysis for secured and accessible pitch provision identifies spare capacity across Horsham District, however there is a significant deficit for Youth 11v11, Youth 9v9 and Mini 5v5 pitches.  Spatially, the sub-area with the highest future projected deficit of supply is the Horsham sub-area, which is largely caused by the very low level of secured Youth 11v11 provision (both in this sub area and Horsham District) and the high level of demand generated from some of the larger clubs in the District.  The current deficit of 3G AGP provision in the area is likely to worsen during the life of the strategy, with a total of 8 additional 3G pitches required by 2031 when taking into consideration the 81 additional teams identified in the TGR and latent demand calculations.



## 2.3 Cricket key findings

2.3.1 This section summarises the findings from the cricket analysis, which will form the basis of the recommendation and action plan section for Horsham District.

Table 2.2 – Key PPS findings for cricket in Horsham District

Key Question	Analysis
What are the main characteristics of the current supply and demand for provision?	There are 32 cricket sites in Horsham, 29 sites are available to the community and 27 of these have secured community access. Ownership of cricket sites across the District is dominated by Local Authority/Parish Council sites, with a total of 21.  The majority of pitches (24) in Horsham were deemed standard as part of the site assessments. There are 10 pitches of good quality (with the majority -6- located in the Billingshurst and Horsham sub areas) and 6 poor quality pitches (2 in Billingshurst, 1 in Horsham and 1 in Storrington and Pulborough).  Demand for cricket in Horsham is high with a number of clubs having more than ten teams; the clubs with the largest number of cricket teams in Horsham are Steyning CC (14 teams), Henfield CC (13 teams), Horsham CC (13 teams), Barns Green CC, Roffey CC and Sinfold CC (12 teams each). There is a total of 148 teams and 28 clubs identified as playing in Horsham.
Is there enough accessible and secured community use provision to meet current demand	Parham Park is the only sites with unsecured community use, however, there are only 3 sites in Horsham that are not available for community use (Cottesmore School, The Forest School and The Rydon Community College). The analysis has identified spare capacity of secured cricket provision, demonstrating that there is sufficient accessible and secured provision to meet current demand within the District.
Is the provision that is accessible of sufficient quality and appropriately maintained?	85% of cricket sites in Horsham scored a quality rating of standard or good, which suggests an adequate level of maintenance is being provided. There are six pitches across the District that scored as poor: Wiston Cricket Field, Washington Recreation Ground, Pulborough Recreation Ground, The Forest School and The Weald Community school were identified as some of the lowest scoring in the area and therefore these sites require increased maintenance and investment to upgrade these sites.
What are the main characteristics of the future supply and demand for provision	The future supply and demand analysis indicates that there will be significant spare capacity of grass pitch provision, when this is complemented by the utilisation of artificial wickets amongst sites for mid-week and junior matches.  However, if all future demand was to be placed on grass wickets only, the analysis shows an overplay of 112 matches on secured sites by 2031.

2.4



## 2.5 Rugby key findings

2.5.1 This section summarises the findings from the rugby analysis, which will form the basis of the recommendation and action plan section for Horsham District.

Table 2.3 – Key PPS findings for rugby in Horsham District

Key Question	Analysis
What are the main characteristics of the current supply and demand for provision?	There are 12 rugby sites in Horsham comprising a total of 15 senior pitches and 14 junior pitches and a World Rugby 22 Compliant AGP, that was opened in September 2018 at Coolhurst Sports Ground.  Eight of these sites are available for community use, however all club demand is concentrated at five sites: Barns Green RFC, Coolhurst Ground, Pulborough Rugby Club, The Holbrook Club and Steyning Grammar School.  There are five rugby clubs operating within the Horsham area, the biggest ones being Pulborough Rugby Club and Horsham RUFC, with 19 and 17 teams respectively.
Is there enough accessible and secured community use provision to meet current demand?	When considering all sites that have secured community use, the analysis shows an overall surplus of 3.5 match equivalents across Horsham.  When looking at club sites only the analysis shows again an overall surplus of 7.5 match equivalents.  It should be noted that, this includes the newly completed WR22 AGP at Coolhurst Ground into the analysis and currently 6.5 match equivalents of spare capacity have been identified on the WR22, given the significant level of match and training demand transferred from the natural turf pitches to the AGP.  This club capacity analysis provides a picture of what supply and demand is across club sites, given that rugby clubs generally prefer to focus meeting their needs on club sites even if capacity is available at school sites, to avoid club fragmentation. The pitches at Pulborough Rugby Club are overplayed by 2.5 match equivalents, whilst The Holbrook Club, Barns Green RC and Steyning RFC have 0.75, 0.5 and 0.5 match equivalents of space capacity.
Is the provision that is accessible of sufficient quality and appropriately maintained?	The lowest scoring pitches in terms of quality are located at educational establishments and are not currently used by local clubs, these are the ones at Pennthorpe School (1 adult and 1 junior) and The Forest School (1 junior).  The best quality pitches in Horsham are located at the Bluecoats Sports & Health Club (not currently used by rugby clubs), The Holbrook Club and Coolhurst Ground.
What are the main characteristics of the future supply and demand for provision?	An increase for junior rugby by only one team is expected through the minor change in population in Horsham between 2017 and 2031. Future supply is also changing due to the recent completion of the WR22 AGP at Coolhurst Ground. An analysis reflecting the inclusion of this new pitch is included in the Capacity Analysis section of this report.
Is there enough accessible and secured community use provision to meet future demand?	There is enough accessible and secured community use provision to meet future demand in Horsham, however any significant growth in demand would put club sites near capacity and therefore it should be ensured that regular maintenance and drainage works are undertaken to continue improving pitch quality and increasing capacity.

Rugby Key Findings 20



## 2.6 Hockey key findings

2.6.1 This section summarises the findings from the hockey analysis, which will form the basis of the recommendation and action plan section for Horsham District.

Table 2.4 – Key PPS findings for hockey in Horsham District

Key Question	Analysis
What are the main characteristics of the current supply and demand for provision?	The quality of provision across the District for hockey is standard; out of the 7 existing full sized AGPs, 5 were scored as standard and 2 as poor as part of the assessment. The highest scoring pitches in Horsham are the ones located at Bluecoats Sports Health and Fitness Club (both less than two years old) and the lowest scoring pitches are located at Millais School and Billingshurst Leisure Centre. Three out of the 7 AGPs in Horsham are over 10 years old and are therefore likely to require refurbishment or replacement in the near future.  There are three hockey clubs based in Horsham, the largest one being Horsham HC with a total of 25 teams. There is also a club previously based in Brighton and Hove, Southwick HC who have recently moved all teams over to Horsham. They are using the pitch at Steyning Grammar School. Ancillary provision for Horsham HC is poor at most of the sites (Bluecoats and Tandridge) that they currently use, which is problematic for a successful and rapidly growing club.
Is there enough accessible and secured community use provision to meet current demand?	There is technically enough capacity at the existing available sites to meet the current needs for outdoor hockey in Horsham; however, should available unsecured provision be taken away, there would be an under supply of provision in the district. It should be noted that while there is currently available provision across the district this is spread across a number of sites, meaning that big clubs like Horsham HC are spread across a number of sites, which is unsustainable for the club. Tanbridge House School is currently at capacity at peak times (Saturday PM) for adult provision, and Steyning Grammar School is reaching capacity, with only one match equivalent available on Saturdays. It should be mentioned that although.
Is the provision that is accessible of sufficient quality and appropriately maintained?	The AGP that Horsham HC use for midweek training is less than two years old whilst the other AGP on site is 2- 5 years old, however this site has restricted access for club use.  Two of the remaining sites have scored in the lower end of the standard rating and two have been identified as poor, which shows that the quality of existing facilities across Horsham is below standard and improved maintenance or pitch refurbishments are required in the near future. The quality of available ancillary provision has also been identified as poor across the district, limiting club growth, with big clubs like Horsham HC only having limited toilet provision available at the sites they use. In addition to this, security of use is very limited across the district which limits future growth of the clubs in the area.
What are the main characteristics of the future supply and demand for provision?	Future demand for hockey in Horsham is expected to increase the number of formal hockey teams in the Horsham by two teams (in the Senior women and Junior girls age group). The sport has enjoyed significant growth since the Women's gold medal at the Rio Olympics, which it is hoped will stimulate further growth at both junior and adult age groups across the country however. Horsham HC is a key club with a Womens team who play in the national league, they club have large growth plans (increase the youth numbers to 400) however these growth plans are currently limited because the club has to play across 5 different sites and the club have no home ground. This is not sustainable and causes problems for referees and players alike.
Is there enough accessible and secured community use provision to meet future demand?	The future peak time analysis indicates that over the lifetime of the strategy, Tanbridge House School and Steyning Grammar School are expected to continue to have limited spare capacity for demand during the peak period. As a result, it is recommended to work with the clubs and explore the possibility of increasing use of the Billingshurst Leisure Centre and Bluecoats Sports Club sites. However, the AGP at Billingshurst Leisure Centre would need to be in order for it to be used for Hockey provision. Although spare capacity has been identified across Horsham it should be noted that Horsham HC currently play across five sites, though although future spare capacity has been identified, it is not sustainable for Horsham to play across five sites for a number of issues, namely: Safeguarding issues over limited access to toilet and changing facilities and umpires not having the time to move from site to site between games. Finally, no clubhouse on site impacts on the "whole club" experience for players and sustainability of the sport in the long term.



### 2.7 Non-core PPS key findings

- 2.7.1 This section summarises the key findings for the three non-core PPS sports included within the brief for the project. Due to the amount of investment that has been made into grass-roots tennis provision across the borough, the same 5 key questions have been assessed as for the core PPS sports.
- 2.7.2 This section summarises the findings from the Stoolball analysis, which will form the basis of the recommendation and action plan section for Horsham District.

### **Stoolball Key Findings:**

2.7.3 Of the nine clubs in Horsham, two clubs (Partridge Green Ladies Stoolball Club and Roffey Ladies Stoolball Club) projected a slight growth in membership over the next 2-3 years. Six clubs (Amberley Ladies Stoolball Club, Pulborough Ladies Stoolball Club, Barns Green Stoolball Club, Broadrige Health and Stoolball Club, Steyning Stoolball Club, Winterfold Stoolball Club) say that membership numbers are expected to remain constant and one club (Blackstone Ladies Stoolball Club) predicts a potential decrease in membership numbers.



**Section 3: Scenario Testing and Options Appraisal** 



## 3 Scenario Testing and Options Appraisal

### 3.1 Section Overview

- 3.1.1 The supply and demand analysis undertaken in each of the previous sections provides a clear view of the capacity for sports facilities across Horsham District, based on the existing supply of facilities and the demand for these facilities from residents, both now and in the future.
- 3.1.2 This data provides an accurate evidence base, on which future planning and investment decisions can be made, using the guidelines outlines in the 'Delivering the Strategy' chapter of the strategy.
- 3.1.3 To complement the analysis that has been undertaken in each of the sport-specific sections, this chapter contains detailed further analysis on a small number of key scenarios, which have been identified by the project steering group throughout the development of the PPS.
- 3.1.4 For each of the scenarios identified below, a short summary is provided to explain why the scenario needs to be tested. Following this, a needs assessment for each of the relevant facility types is undertaken and explained.

### 3.2 Scenario 1: Ensuring all available sites have security of tenure for football

- 3.2.1 As identified through stakeholder consultation, ensuring all available sites also have security of tenure for future football provision is vital for the sustainability and growth of football within the study area and in regard to supply and demand in the Horsham District.
- 3.2.2 The current supply and demand analysis for available and secure sites is showing a deficit in youth 11v11 and mini 5v5 pitches, which is highlighted in the table 3.1 below. The deficit is 8 match equivalents for both youth 11v11 and mini 5v5.
- 3.2.3 This scenario tests the potential impact on pitch supply and demand, should all sites that are not currently secured for community use become secured over the lifetime of the strategy,
- 3.2.4 As highlighted in table 3.1 below, this scenario has some impact on the supply and demand picture for grass provision, with a deficit of 8 match equivalents moving to a balance of 0 for mini 5v5, however the deficit of 8 match equivalents stays the same for youth 11v11 due to lack of appropriate pitch provision in the study area.

Table 3.1: Scenario 1 - Ensuring available pitches have secured tenure

Balance per Pitch Type	Adult	Yth 11v11	Yth 9v9	Mini 7v7	Mini 5v5	Total		
Current Supply and Demand of available and secured site (2018)								
Total supply	82	32	21	48	6	189		
Total demand	35	40	19.5	20	14	128.5		
Balance (total)	47	-8	1.5	28	-8	60.5		
Scenario 1: Future Analysis of all secured sites available to the community, should currently unsecured sites become secured								
Total supply	95	32	28	70	14	239		
Total demand	35	40	19.5	20	14	128.5		
Balance (total)	60	-8	8.5	50	0	110.5		



### 3.3 Scenario 2: Reconfiguring Adult football provision to Youth 11v11

- 3.3.1 Due to the growth in youth 11v11 and youth 9v9 in the future supply analysis and the current lack of appropriate provision, the recommendation section of this strategy identifies a need to re-configure pitches to meet this demand.
- 3.3.2 This scenario assumes that the security of tenure (as evaluated in the previous scenario) remains consistent.
- 3.3.3 All pitches that need to be re-configured have been identified based on the needs assessment. To address the deficit of youth 11v11 provision, it is assumed that 30 of the 82 adult pitches are re-marked as youth 11v11 provision and 7 of the 82 adult pitches are remarked as youth 9v9 provision to cater for the future deficit identified in youth 9v9 provision.
- 3.3.4 To address the deficit of mini 5v5 provision, it is assumed that 15 of the 48 7v7 pitches are remarked as youth 5v5 leaving a positive balance of 8.75 for mini 7v7 and a positive balance of 4.75 for mini 5v5 when factoring in future demand. This analysis presents a scenario in which all pitch types can cater for all current and future demand.

Table 3.2: Scenario 2 – Reconfiguring pitches for appropriate use

Balance per Pitch Type	Adult	Yth 11v11	Yth 9v9	Mini 7v7	Mini 5v5	Total		
<b>Current Supply and Demand</b>	Current Supply and Demand of available and secured sites (2018)							
Total supply (no. of pitches)	82	32	21	48	6	189		
Total demand	35	40	19.5	20	14	128.5		
Balance (total)	47	-8	1.5	28	-8	60.5		
Scenario 2: Analysis of all se	ecured sites	currently avai	lable to the comm	unity with pit	ch reconfigu	ration		
Total supply (no.of pitches)	45	62	28	33	21	189		
Change in number of pitches	-37	30	7	-15	15	N/a		
Current demand	35	40	19.5	20	14	128.5		
Balance	10	22	8.5	13	7	60.5		

3.3.5 Table 3.3 presents the reconfiguration of pitches when factoring in future demand.

Table 3.3: Scenario 3 – Reconfiguring pitches for appropriate use factoring future demand

Balance per Pitch Type	Adult	Yth 11v11	Yth 9v9	Mini 7v7	Mini 5v5	Total
Future Supply and Demand	of available	and secured s	ites (2031)			
Total supply (no. of pitches)	82	32	21	48	6	189
Future demand	9	18.5	8	4.25	2.25	42
Balance (total)	47	-8	1.5	28	-8	60.5
Scenario 3: Future analysis	of all secure	d sites availab	le to the commun	ity with pitch	reconfigurati	on
Total supply (no.of pitches)	45	62	28	33	21	189
Change in number of pitches	-37	30	7	-15	15	N/a
Total demand (future and current)	44	58.5	27.5	24.25	16.25	170.5
Balance	1	3.5	0.5	8.75	4.75	18.5

3.3.6 In practice, a combination of scenarios 1, 2 and 3 will be required, in order to improve security of tenure in parallel to re-marking existing adult 11v11 provision to youth 11v11 and 9v9 provision and re-marking existing mini 7v7 provision to mini 5v5 provision.



### 3.4 Scenario 3: Use of 3G artificial grass pitches for affiliated football

- 3.4.1 During the last decade, 3G AGPs have played an increasing role within the national game. They are regarded by the Football Association (FA) and Football Foundation (FF) as the optimum facility for training by clubs. In recent seasons, they have also become more popular for competitive matches. With this in mind, before developing the recommendations and action plan for this PPS, a key scenario has been looked at to help with understanding what demand there may be for full size floodlit 3G AGPs in Horsham District, if increased amounts of play were to take place on them.
- 3.4.2 In line with national priorities, to get more young people playing football on 3G AGPs this scenario considers the likely total demand if all **youth 9v9 and mini demand** that is currently being played during the period of peak demand is moved from grass pitches to 3G AGP.
- 3.4.3 While it is understood that in practice it is unlikely that 100% of demand will transfer for these age groups, it provides a valuable assessment of the potential impact on pitch capacity, if the FA and FF are successful in changing player and coach behaviour and moving clubs from natural grass to 3G AGP provision.
- 3.4.4 Table 3.4 takes information from the assessment stage of this PPS to present the number of youth 9v9 and mini teams playing on natural grass pitches during the relevant peak periods. This then calculates an estimated number of matches at peak time and associated 3G AGP requirement.
- 3.4.5 The FA approach for estimating the number of full size floodlit 3G AGPs that teams may demand for competitive matches is based on:
  - A team playing a 'home' match every other week therefore dividing the number of teams by two with the result rounded up to provide a figure for the number of matches a week during the peak period (Table 3.4 Column y).
  - A 3G AGP being available for 4 hours<sup>4</sup> a day during the peak period (e.g. 10am to 2pm). Therefore, all demand being programmed over the four hour period.
  - Using a unit measure which can be applied to the different formats of the game to quantify how a pitch can be used during this 4 hour period (Table 2 Column z). One unit is taken as equating to a quarter of a full size 3G AGP for 15 minutes. Therefore, a full size 3G AGP provides 4 units per 15 minutes and 16 units per hour. Across the four hour period this totals a capacity of 64 units (16 units per hour x 4 hours).
  - Each format of the game will require a certain amount of units of a full size 3G AGP per match based on the required pitch size and match duration.

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<sup>&</sup>lt;sup>4</sup> The rationale for 4 hours is based on a standard approach for match programming nationally and the ability to facilitate 2 adult games.



Table 3.4: Number of 3G AGP's that would be required to meet future demand if all mini and youth 9v9 match play was moved to AGP

Format of the game	No. of Teams per Time (x)	No. of Matches at Peak Time (y)= x/2	3G Units per Match	Total Units Required Formats (A)=(y)x(z)	3G Pitches Required
5v5	16	8	4	33	0.5
7v7	24	12	8	97	1.5
9v9	28	14	10	138	2.1
11v11 Youth	0	0	32	0	0.0
11v11 Adult	0	0	32	0	0.0
		Total			4.2

3.4.6 Table 3.5: FA Set units of a full size 3G AGP per match for each format.

Table 3.5: FA Set Units of a full sized 3G AGP per match format

Format of the game	No. of pitches that fit on a full size 3G AGP	No. of matches per hour on a full size 3G AGP	No. of matches per 2 hour period on a full size 3G AGP	Number of units per match
5v5	4	4	8	4
7v7	2	2	4	8
9v9	2	2	2	10
11v11 Youth	1	0	1	32
11v11 Adult	1	0	1	32

- 3.4.7 Table 3.4 illustrates that if all future **mini and youth 9v9** football matchplay was to be moved to 3G AGP, then 4.2 (rounded to 5) full sized facilities will be required in order to meet demand. Given the existing provision of 1 full sized 3G AGP that is available to the community, a further 4 full sized facilities is required in order to meet demand.
- 3.4.8 It should be noted that 2 x additional 3G AGP's are being built on the Horsham Football club site. 1x full size stadium compliant, 1x Youth 11v11 size 3G AGP. They are projected to be open for August 2019 onwards (approximately). This will significantly reduce deficit of full sized AGPs and take some of the demand placed on adult, youth and mini pitches in Horsham.

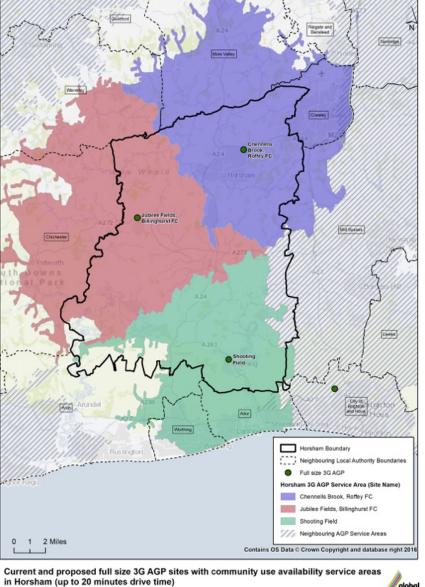
### 3.5 Scenario 4 supply and demand modelling

- 3.5.1 The needs assessment identifies is a current deficit of 7 full-sized x football 3G AGP's within the study area. This clearly restricts residents' access to high-quality artificial grass facilities, which enables players to train and play all year round.
- 3.5.2 There are three full sized 3G AGPs in Horsham, one at Horsham RFC (Coolhurst Ground), one at Horsham FC and one at Shooting Field. The AGP at Coolhurst Sports Ground is predominantly used for Rugby, the newly built pitch at Horsham FC is not available for community use and therefore the pitch at Shooting Field is the only full sized football AGP in the district that is available to the community.
- 3.5.3 This pitch is used heavily through periods of peak demand (weekday evenings and weekends). The facility is floodlit and therefore can be used by the community at peak times throughout the winter. However, it has been identified as unsecured for long term community



- use, given that it is currently the only full sized football pitch available it is recommended that this issue needs to be addressed.
- 3.5.4 In addition to the full-size pitch, there are 2 small sided 3G pitches available for community that are used for training and junior match play.
- 3.5.5 The action plan at the end of this document has identified a number of sites for potential AGP development in Horsham. Information about pitch usage, quality and the size of the clubs that use the site has informed the decisions about what sites should be recommended for development. A Local Football Facilities Plan (LFFP) has been written at the same time as the PPS. The LFFP has also identified a number of sites for AGP development. There are two sites that have been recommended by both the PPS and the LFFP for AGP development. These sites are at Chennells Brook and Jubilee Fields, map 3.1 plots the geographical location of these sites. This scenario tests the potential impact that these sites could have on AGP provision. Map 3.1 shows the areas where AGP pitches are most needed.
- 3.5.6 When selecting the sites that are appropriate for 3G AGP development, sites should have the following characteristics;
- 3.5.7 Be available for significant use by local community clubs
- 3.5.8 Have good access and ancillary facilities to service the pitch(es)
- 3.5.9 Be financially sustainable
- 3.5.10 Be able to be maximised for training and match play provision during peak time
- 3.5.11 Be well positioned to deliver wider football development programmes, including coach education and a recreational football offer, using spare off-peak capacity to deliver this
- 3.5.12 Be able to explore shared projects with the Rugby Football Union (RFU), Rugby Football League (RFL) and school sites where infrastructure and vision align.
- 3.5.13 As mentioned, there are 2 possible sites that could be considered for a new full size 3G AGP. The sites that have been chosen for this analysis are identified below, along with the justification for selection.
  - Chennells Brook: The site has been earmarked for potential AGP development and could accommodate a full sized AGP. The location has been identified as being ideal to meet the current needs of residents, as well as servicing the significant number of new residents which are expected in line with housing projections in the North Horsham area.
  - **Jubilee Fields:** This is a large multi-pitch site used by a number of different teams. For this reason it has been identified by both the LFFP and the PPS to convert one of the pitches into a 3G AGP and consequently increase the overall carrying capacity of the site. There is no AGP provisio in the west of Horsham and as Map 4.1 shows, it would service a large area both within and without the district.





Map 3.1 – Potential 3G AGP sites to be included within scenario test



- 3.5.14 Additional supply and demand modelling has also been undertaken to test the impact the proposed new AGP's at Jubilee Fields and Chennells Brook have to meet the deficit identified in the district. Realistically only two new AGPs have been chosen for further supply and demand modeling due to the cost of constructing new AGP's and the lack of available land across the study area. Jubilee Fields and Chennells Brook have been selected due to their location and following an initial assessment of land that may be available to use for this type of development.
- 3.5.15 This modelling provides an objective assessment of the relationship between the likely demand for AGP's in an area and the available supply. The model takes into account the

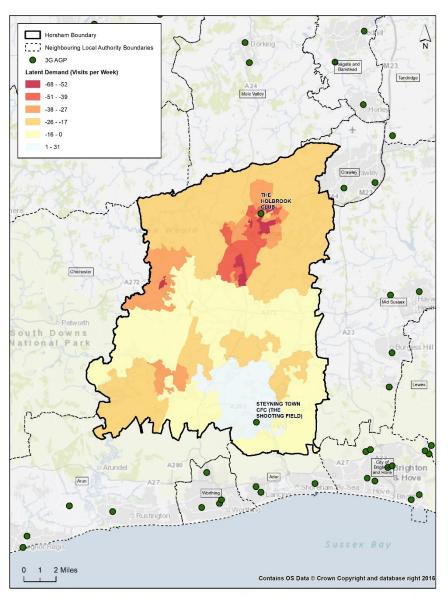


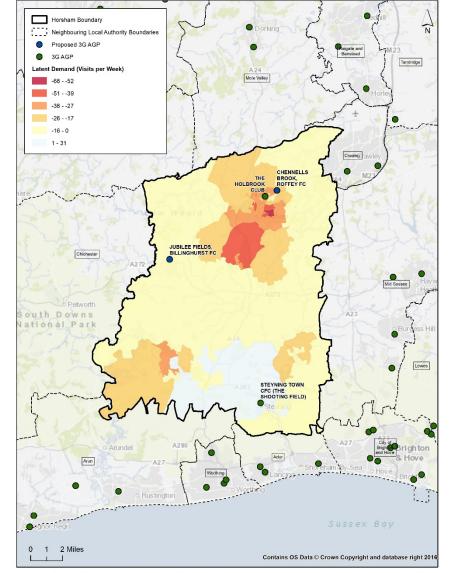
distribution of the local population, its demographic structure and participation trends, as well as the capacity, availability and quality of facilities, and their catchment areas. Using this data, the model is able to distribute demand from the study area to available facilities on the basis of catchment areas, linking people (demand) to facilities (supply) in terms of realistic travel patterns.

- 3.5.16 When all of the demand is allocated to those facilities within the travel times the model uses, it is possible to identify whether there is any 'unmet demand' i.e. demand which cannot be accommodated by existing facilities, and where this unmet demand is located geographically. This demand can be either within the catchment area of existing facilities (i.e. these facilities are estimated to be 'full to capacity' and therefore cannot accommodate all of the demand within their catchment) or outside the catchment area of existing facilities.
- 3.5.17 The projected demand for AGP use and frequency of visits has been calculated using DataHub intelligence from real world physical activity data coupled with Experian Mosaic lifestyle and demographic data, to accurately understand the demand and an individual's propensity to participate. This demand considers match play, training and informal use for football on artificial surfaces.
- 3.5.18 The supply of AGP's considers all 3G pitches that are available for use by the community (i.e. not private use) from Playing Pitch Strategy data and Sport England's Active Places Power providing the most comprehensive national picture of across the UK. All pitch sizes are included in the analysis. The access type, ownership type, management type, capacity and quality of each facility is all factored in to determine the distribution of demand based on a facilities catchment area, competing sites and travel patterns of the projected users.
- 3.5.19 The model has been run using the current supply of 3G AGP's and with the new 3G full sized AGP's at Jubilee Fields and Chennells Brook included in the supply.
- 3.5.20 Map 3.2 shows the supply and demand modeling geographically with the current situation shown on the left and the impact of the additional pitches included in the supply on the right.



Map 3.2: Supply and Demand modeling with additional 3G AGP facilities at Jubilee Fields and Chennells Brook. Left hand map is showing the modeling for the current situation prior to additional sites and the right hand map shows modeling with the additional sites included in the supply.





Latent demand in visits per week per lower super output area in Horsham (current 3G AGP provision and proposed new sites at Jubilee Fields and Chennells Brook)





- 3.5.21 Map 3.2 indicates the current extent of unmet demand, with the largest deficits in the North of the district. With the addition of the new pitches the unmet demand is not satisfied, however, the additional AGP's at Jubilee Fields and Chennells Brook reduce the unmet demand to the west around Billingshurst and the north of Horsham Town, as well as around the 3G AGP at Shooting Field. This is illustrated by the change of colour (lightening of red and orange shades) in the catchment areas of the new pitches. A large amount of unmet demand is still present to the south of Horsham Town.
- 3.5.22 The sites modelled as part of this scenario are also likely to service a demand from neighbouring local authorities. In the case of Chennells Brook, there is a current deficit of provision in Crawley and therefore it is expected that some demand would be imported from there. Likewise, the location of Jubilee Fields is likely to import demand from Chichester district, which also has a current deficit of AGP provision.
- 3.5.23 In terms of the potential long-term sustainability of these facilities, the supply and demand analysis identifies that and the user and visit projections at each of the pitches is projected to be enough to operate a full sized AGP facility. The modelling projects a maximum of 1,584 users and 1,835 visits per week at Chennells Brook and 617 users and 681 visits per week at Jubilee Fields, indicating both sites have sufficient demand in their catchment areas and would be high performing and sustainable facilities.



Section 4: Strategic Recommendations and Action Plan



## 4 Strategic Recommendations and Action Plan

### 4.1 Section Overview

- 4.1.1 To facilitate the development of sport and physical activity across Horsham District, it is advised that the Steering Group, set up as part of the Playing Pitch Strategy project, continues to work together to deliver the recommendations defined as part of this strategy.
- 4.1.2 This section of the report provides a set of strategic recommendations, to guide future governance and investment into pitch sport provision across the study area.

### 4.2 Strategic recommendations

- 4.2.1 This section brings together the complete evidence base and analysis that has been developed as part of the PPS and provides a clear strategy for the future delivery of sports provision in Horsham District.
- 4.2.2 At a strategic level, the following key recommendations have been identified for each of the sport typologies, as well as for general sports provision.

### **General recommendations**

- Recommendation 1: Address the issue of poor ancillary and changing pavilion
  quality through the refurbishment and replacement of existing ancillary
  facilities, prioritising those on multi-pitch sites that are currently well used.
  Utilise the action plan to identify specific sites for development.
- **Recommendation 2**: Enhance the drainage and maintenance of pitches that are currently operating over-capacity, to increase the pitch capacity to accommodate demand of current user clubs, especially on council-maintained pitches. Utilise the action plan to identify specific sites for development.
- Recommendation 3: Work with clubs based at council owned sites, to
  establish long-term security use agreements, ensuring that clubs and
  participants have security of tenure and are able to grow and develop through
  grant funding wider investment.
- Recommendation 4: Work with educational establishments that provide
  playing pitches for use by community teams, through artificial provision, to
  secure formal community use of pitches and ancillary facilities through a
  Community Use Agreement. Where these community use agreements
  currently exist, work with education establishments and users to ensure that
  requirements for community use are being enforced.
- **Recommendation 5**: There are some deficiencies in multifunctional greenspace across Horsham, with significant deficiencies identified at Broadbridge Heath and North Horsham.
- Recommendation 6: Protect all grass playing fields for future football use and



develop further capacity through improved maintenance to ensure that there is spare capacity for grass pitch sports over the lifetime of the strategy.

### **Football**

- 4.2.3 It should be noted that at the time of writing the Horsham Playing Pitch strategy, FA Local Football Facilities Plan (LFFP) was being developed. The PPS will stand as the primary evidence base for the local authority use and the LFFP should be referenced as a separate document in addition to the football recommendations made within the PPS.
  - Recommendation F1: Protect all grass playing fields for future football use and develop further capacity through improved maintenance and the development of 3G AGP provision, to ensure there is spare capacity for football over the lifetime of the strategy.
  - Recommendation F2: Ensure sites that have community use available also have security of tenure to protect the future provision of football, allowing clubs based on council sites to apply for grants and investments from various governing bodies.
  - Recommendation F3: Reconfigure a number of adult pitches to youth 11v11 and a number of mini 7v7 to mini 5v5 to address the deficit of youth 11v11 and mini 5v5 provision and meet the growing demand for this pitch typology. Utilise the action plan to identify the specific sites that should be reconfigured.
  - Recommendation F4: Horsham District currently has very little community
    available AGP provision within the study area, however two AGP are being
    developed in the District. It is key that stakeholders support Horsham FC to
    manage these facilities effectively and make them available to residents from
    across the local authority.
  - Recommendation F5: Increase the level of maintenance at sites identified as being close to the poor rating, in order to mitigate the risk of pitches falling into disuse and lowing the carrying capacity of pitch provision in the borough.
  - **Recommendation F6:** HDC to consider using the FA pitch maintenance programme to assist with improving available provision in the area.

### Cricket

- **Recommendation C1**: As part of the Local Plan and ongoing planning policy, protect all sites designated as cricket playing fields.
- **Recommendation C2**: Improve the security of tenure on all cricket facilities that are used by the community but on an unsecured basis.
- **Recommendation C3:** Work with the key stakeholder to invest in non-turf pitch provision, to meet the growing demand for informal cricket and service clubs with training and matchplay facilities.
- Recommendation C4: Invest in ancillary facilities, particularly changing facilities across the district. There are currently not enough good quality ancillary facilities with toilets and changing facilities. Work with local clubs to



- establish where the needs are greatest.
- **Recommendation C5:** Local clubs to work with Sussex Cricket Foundation to improve participation in women and girls' cricket.

### Rugby

- **Recommendation R1**: As part of the Local Plan and ongoing planning policy, protect all sites designated as rugby playing fields.
- Recommendation R2: Continue maintenance regimes for education sites as there is expected to be growth in the women's and girls' demand which is in line with the RFU projections.
- Recommendation R3: Support Pulborough RFC with the acquisition of floodlighting at their home ground. The installation of floodlights at this site will ensure that good quality midweek training is accessible for the club as a whole.
- Recommendation R4: Secure long-term security agreements between council
  or educational sites and clubs in order for clubs to then apply for grants and
  funding from external partners.
- **Recommendation R5**: Further floodlit provision should be provided for in educational and council sites in order to increase training capacity.
- Recommendation R6: Improve the floodlighting, pitch drainage and maintenance regime rugby pitches at rugby sites across the study area.
- Recommendation R7: New 3G AGP (WR22) at Horsham RFC should serve
  the community as a whole, therefore engagement with local schools should be
  made in order to address the spare capacity identified during off peak times.

### Hockey

- **Recommendation H1**: As part of the Local Plan and ongoing planning policy, protect all sites designated as hockey playing fields.
- Recommendation H2: Ensure long term community use agreements are in place, especially at educational sites, to further develop hockey within the area.
   This will allow for allow for great club growth and facility development.
- Recommendation H3: Safeguard sand based AGP provision for future use and not allow the conversion from sand based to 3G AGP's to occur unless offset with new development.
- Recommendation H4: Improvements to the availability of ancillary and
  clubhouse facilities and sites used by hockey clubs. There is an issue across
  Horsham in that teams have very limited access to provision other than basic
  toilet facilities, clubhouse and ancillary provision is an important aspect of club
  growth. Work needed to be done with the council and local clubs to assess
  where the need is greatest.
- Recommendation H5: Horsham Hockey Club is a hugely successful club with their Womens first team playing in the national league, however they do not currently have a home ground, therefore work is needed to be done to support them in obtaining a secured home site for the club with clubhouse and ancillary



facility. Currently playing across five different grounds prevents the club members from having access to adequate changing facilities, toilet facilities and an accessible clubhouse. The referees who officiate the games have reported issues with getting between games because they are spread over different sites, this is problematic and could lead to more serious league issues in the future.

#### Stoolball

 Recommendation S1: Establish long term community use agreements with educational sites and council owned sites, as well as continued maintenance improvements to pitches.

#### 4.3 Action plan

- 4.3.1 Through a detailed supply and demand analysis of the sports included in the scope of the strategy, as well as stakeholder consultations across the study area, an action plan has been created, which will guide the steering group in their delivery of sports provision and facility decisions over the lifetime of the strategy. The action plan is broken down by site with clear owners, timescales and expected resources. This is shown Table 5.1.
- 4.3.2 The table identifies potential sources of external funding. It should be noted that funding for the actions below could come from one, or a combination, of funding sources shown below. This is not an exhaustive list and could be extended to other sources, depending on availability.
  - CIL monies
  - Section 106 funding
  - Community Grant Schemes
- 4.3.3 The Action Plan does not identify all those clubs that may be partners or provide resources in relation to its delivery. It is assumed that where clubs have a long-standing interest in a specific site that they will be a partner in delivering the actions and contribute financially or in-kind where appropriate.
- 4.3.4 The Action Plan does not identify Horsham District Council as a key resource either in terms of officer time or finance, except for those sites owned and/or managed by the Council. However, the Council has an interest in all those projects delivered within the local authority area and may contribute towards them either financially or in-kind, as appropriate and subject to available resources. It should be noted that not all sites have actions allocated to them, as it is unrealistic to expect funding partners to contribute to improvements at all facilities across a local authority.

#### **Action plan terminology**

- Issue/ opportunity: The issue or opportunity that can be addressed
- Key Actions: Numbering indicates order of preference
- Partners: Top listed partner is identified as lead partner



- Resources: Key resource implications (time and money)
- Timescale: Short: 0–2 yrs. Medium: 2-5 yrs. Long 5-10 yrs.
- Priority: Low, Medium and High, depending on overall impact for sports participation
- Acronyms: HC (Horsham District Council), FA (Football Association), FF (Football Foundation), ECB (England & Wales Cricket Board), EH (England Hockey), RFU (Rugby Football Union).
- 4.3.5 All costs are estimated, based on 4global desktop research and consultation with industry experts. These are not based on firm pricing or quotes from reputable contractors, unless stated otherwise.
- 4.3.6 All maintenance costs represent the full cost for maintaining the pitches. They do not, therefore, reflect any maintenance that is currently being undertaken at the site and the cost incurred for these services. In reality, the cost for additional maintenance would be reflected by an increase of the current maintenance cost, rather than the full price stated as part of this action plan.
- 4.3.7 There is not unlimited funding to invest in sports facilities, for any of the identified partners.

  As a result, actions have been prioritised on sites that are currently either not fit-for-purpose, showing a deficit of provision, or those that represent a viable investment opportunity that will significantly increase the quality, quantity or accessibility of sports provision in Horsham District.
- 4.3.8 To provide the Council and Steering Group with a clear identification of 'strategic' investment priorities across the study area, high profile strategic investment projects have been identified overleaf in bold. These projects are likely to be limited in number due to their size but will deliver a significant level of benefit for grass-roots sport and physical activity. These projects are likely to cost approximately £250,000 or more and will include a number of different stakeholders and funding partners.



Table 4.1: Horsham District's PPS Action Plan (2018-2033)

Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
Ashurst Recreation	Steyning and	Football- Enhance	No demand was identified for the standard quality Adult football pitch at this site. The Adult pitches in this sub area are under-capacity and therefore this pitch should be converted to a youth 11v11 pitch which has been identified as overcapacity in the district.	Reconfigure and adjust current pitch markings to allow for an 11v11 pitch as there is spare capacity in the area for adult 11v11.	HDC	Grounds team time to reconfigure pitch and procurement of youth 11v1 goalposts.	Short	High
Ground	Henfield	Cricket - Enhance	The main issue at this site is that the outfield is over-used at times and slightly uneven, as a result of football pitches in use during the Winter. There are also lots of potholes in the car park, which is in need of resurfacing.	Investment and improvement to the pitch quality	HDC	Grounds team to improve pitch maintenance regime.	Mediu m	Medium
Barnes Green RFC	Billingshurst	Rugby - Enhance	The site has been identified as poor with poor drainage and maintenance	Work with the RFU to understand the root cause of drainage issues, with mitigation either being improved maintenance or the installation of artificial drainage.	HDC, RFU	RFU facilities support	Mediu m	High
Beech Road	Horsham	Football - Enhance	The site has been identified as poor with poor drainage and maintenance	Work with the council to enhance the quality of provision at the site	HDC	Grounds team maintenance work	Long	Medium
Bennetts Field	Horsham	Football - Enhance	The site has been identified as poor with poor drainage and maintenance	Work with the council to enhance the quality of provision at the site	HDC	Grounds team maintenance work	Long	Medium
Billingshurst Leisure Centre – Weald School	Billingshurst	Hockey - Provide	The AGP surface is getting older and needs regenerating because it is not currently useable by hockey clubs.	Support the site in the regeneration of the AGP	HDC, Billings hurst Leisure Centre, Weald School	Resurfacing of the AGP facility: £380K	Mediu m	Medium



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
Bluecoats Sports Health and Fitness Club	Southwater	Hockey - Protect	The site should be protected as Hockey provision in the Local Plan, as it is used by Horsham HC on a weekly basis. The Club has an agreement in place with the School, to use both of the pitches to accommodate the Club's high demand for additional pitch space in the District. Both AGPs at the site are relatively new, have been identified as of Standard quality.  The site has also been identified as a potential site for the development of a stadia 3G AGP by the Local Football Facilities Plan.	Negotiate and agree a long-term community use agreement for use of the school pitches by the community.	HDC, Bluecoa ts Sports	Support by the council in negotiations	Mediu m	High
Broadbridge Heath Leisure Centre	Horsham	Football - Protect	This site has unsecured community access and therefore formal security of tenure for community use of the site should be obtained.  The site has also been identified as a potential site for the development of a stadia 3G AGP by the Local Football Facilities Plan.	Negotiate and agree a long-term community use agreement for use of the pitches by the community.  Undertake further feasibility work to explore the potential of future investment.	HDC	Planning support from the council when interacting with the leisure centre  To be defined by further feasibility work	Long	Medium
Chennells Brook	Horsham	Football - Provide	There is a deficit of 3G AGP provision across the district and the site where Roffey FC play represents one of the open spaces that could accommodate a full sized floodlit 3G AGP. Roffey FC are a successful club in Division 2 of the Southern Combination League. They require increased	Work with the football foundation to write feasibility study to explore the potential of investment in 3G AGP provision at the site.	HDC, FA, FF	To be defined by further feasibility work	Long	Medium



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
			good quality provision to continue on their upwards trajectory.					
			The site has also been identified as a potential site for the development of a stadia 3G AGP by the Local Football Facilities Plan.					
Coolhurst Ground	Horsham	Rugby - Provide	The club has recently opened a WR 22 at the Horsham Site.	Work with local clubs and schools to ensure that the site is managed appropriately, and that the local community are able to use it.	RFU	Officer time	Mediu m	High
Dalesdown Camping and Conference Centre	Southwater	Football - Enhance	In the Southwater Sub Area, Adult pitches are operating undercapacity. However, Youth 11v11, Youth 9v9 and Mini 5v5 pitches are expected to be operating overcapacity by 2031. The Adult pitch at this site should be converted into a pitch size that is required by local clubs.	Reconfigure and adjust current pitch markings to allow for pitches appropriate to the local clubs need to be available to them.	HDC	Grounds team time to reconfigure pitch and procurement of youth 11v1 goalposts.	Short	Medium
Henfield Common	Steyning and Henfield	Cricket - Enhance	The Club has recently refurbished the external of the changing pavilion, however to accommodate future grow, a larger pavilion is required. Development of football pitches on the site has led to a reduction in the cricket pitch size, which the Club would like to readdress.	Work with the council to enhance the quality of provision at the site	HDC	Cost dependent on work required	Mediu m	Medium
Hills Farm Lane	Horsham	Football - Enhance	The site is operating over- capacity, by 0.5 match equivalents per week, and therefore improvement to the pitch drainage and maintenance is required to	Investment and improvement to the pitch quality to increase the capacity of the site and	HDC	Grounds team maintenance work	Long	Medium



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
			increase the carrying capacity of the pitches.	meet the demand currently placed on it.				
Horsham Park	Horsham	Football - Enhance	The four Adult and one Youth 9v9 football pitches at this site are of standard quality and require improvement of the drainage and maintenance in order to sustain the amount of football use. The changing facilities at the Park require refurbishment to accommodate Women and Girl team use, as Horsham Sparrows FC plan to increase these team numbers.	Increase the maintenance regime on site to improve carrying capacity on sit and support the club in the refurbishment of the ancillary facilities used by the club	HDC, Horsha m Sparro ws FC	Grounds team maintenance work required, and feasibility work needed.	Long	Medium
George V Playing Fields (Rudgwick)	Billingshurst	Cricket - Enhance	The grass wickets are of good quality with a standard outfield, however the practice nets and artificial wickets on site are in poor condition and in need of replacement.	Invest and resurface current NTP pitch as this will allow teams to play and train on site and other forms of cricket to utilize the site such as last man standing.	ECB	Cost dependent on scope of works for practice nets and NTP	Mediu m	Medium
Horsham YMCA FC	Horsham	Football - Enhance	The site has been identified as a potential site for the development of a stadia 3G AGP by the Local Football Facilities Plan.	Undertake further feasibility work to explore the potential of future investment.	HDC FA	To be defined by further feasibility work	Long	Medium
Jubilee Fields - Billingshurst FC	Billingshurst	Football - Enhance, Provide	The five football pitches at this site are poor and standard quality – there is an average of 40% pitch quality. Improvement to the drainage and maintenance of these pitches is required to increase the carrying capacity in order to meet the future needs of Billingshurst FC.  The Club should be supported in its plans to utilise redundant space	Undertake further feasibility work to explore the potential of future investment.	FA, FF, HDC	To be defined by further feasibility work	Long	Medium



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
			at the Fields for new Mini Soccer pitches. A feasibility study should also be undertaken to determine the site's suitability to accommodate a new 3G AGP at this site.  Improved changing facilities is also needed in order for the site's overall quality to improve.  The site has also been identified as a potential site for the development of a stadia 3G AGP by the Local Football Facilities					
Jolesfield Common	Southwater	Football - Enhance	Plan.  There are no changing facilities at the site, only a storage container and small car park, which are inadequate from the Club's perspective. Pitches at the site were identified as poor quality and an improved drainage system/maintenance regime is recommended.	Undertake further feasibility work to explore the potential of future investment into providing ancillary facilities. Improve maintenance regime on site	HDC, FA, FF	Undertake further feasibility work to explore the potential of future investment.	Long	Medium
Kingsfield (Henfield Leisure Centre)	Steyning and Henfield	Football - Enhance	The site assessment and club consultation revealed that a new changing room was needed on the site.	Undertake further feasibility work to explore the potential of future investment into providing ancillary facilities. Improve maintenance regime on site	HDC, FA, FF	Undertake further feasibility work to explore the potential of future investment.	Long	Medium
Leechpool Lane School	Horsham	Football - Protect	The use of Leechpool Lane School is unsecured and therefore the Club should be supported in obtaining a formal community use agreement.	Negotiate and agree a long-term community use agreement for use of the school pitches by the community.	HDC	Planning Support from the council	Long	Medium



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
Lower Beeding Association Playing Fields	Southwater	Cricket - Enhance	The overall quality score for this site is standard, but there changing pavilion has a dated interior and is in need of refurbishment. The non-turf practice nets facility has a very poor surface and needs to be replaced.	Invest in and resurface current non turf practice nets facility to allow teams to train on site and other forms of cricket to utilize the site	ECB	Cost dependent on scope of work	Mediu m	Medium
Memorial Playing Field	Steyning and Henfield	Cricket - Enhance	The overall quality score for this site is standard (63%) – the pitch outfield is of good quality (80%) but the site does suffer from unofficial use and regular dog fowling as a result of it being popular with the public.	Improve maintenance on site	HDC	Grounds team maintenance work	Mediu m	Medium
		Football - Enhance	Pitches at the site were identified as poor quality and an improved drainage system/maintenance regime is recommended.	Improve maintenance regime on site	HDC	Grounds team maintenance work	Long	Medium
Millais School	Horsham	Hockey - Provide	The poor quality AGP at the site is showing signs of aging and is desperate need of resurfacing. In addition to this, the school have expressed a desire to install floodlights in order to allow additional usage after school hours.	Work with the school to undertake further feasibility work to explore the potential of future investment into resurfacing and floodlighting	HDC, EH	Further feasibility work required	Long	Medium
Needles recreation ground	Horsham	Football - Enhance	The Club has identified latent demand, which include teams that currently cannot be accommodated due to a lack of training and match facilities. The pitch at this site is of poor quality. Improvement to the maintenance of the pitches would increase the carrying capacity and allow for	Improve maintenance regime on site	HDC	Grounds team maintenance work	Long	Medium



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
			some the Club's latent demand to be accommodated on this site.					
Pareham Park	Storrington and Pulborough	Cricket - Protect	The pitch is in the middle of the grounds of a stately home - access is restricted and community use is unsecure. The grass wickets and pitch outfield are of good quality. Security of community use is recommended at this site.	LA to work with Club and site owners to establish a more long-term security of use at the site	HDC	Planning support from the council	Long	Low
Pulborough Recreation Ground	Storrington and Pulborough	Cricket - Enhance	The overall quality of this site is poor. The pitch is severely sloped and fairly bumpy, but the drainage appears to be adequate. The changing facility is showing signs of age and the non-turf practice nets are very poor quality. Refurbishment/replacement of all facilities at this site is needed.	Invest in and resurface current non turf practice nets facility and increase the current maintenance provision to allow teams to train on site and other forms of cricket to utilize the site.	ECB	Cost dependent on scope of work	Mediu m	Medium
Pulborough Rugby Club	Storrington and Pulborough	Rugby - Provide	This is a major club in the area that provides the opportunity for hundreds of juniors and adults to play rugby and stay active. The club should therefore be supported with its future development plans.	Priority developments for the club in the next 18-24 months are the installation of floodlight to the training pitch (this is currently awaiting a planning decision as part of an RFU capital grant) <sup>5</sup> and the extension (2 additional rooms) to their current changing facilities in order to accommodate the	RFU	Officer time	Short	High

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<sup>&</sup>lt;sup>5</sup> Floodlighting will cover the 'installation of 6no. 12m high floodlighting columns fitted with 12no. luminaires' on the northernmost pitch and adjoining the training area, this was recently approved under ref: DC/18/1781 (April 2019).



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
				growth in demand. Car parking at the site is of poor condition and in need of refurbishment.				
Redford Avenue	Horsham	Football - Provide	The Adult football pitch at this site should be converted into a Youth or Mini Soccer pitch(es) to better meet the needs of the Club.	Reconfigure and adjust current pitch markings to allow for pitches appropriate to the local clubs need to be available to them.	HDC	Grounds team time to reconfigure pitch and procurement of youth 11v1 goalposts.	Short	Medium
Roffey Cricket Club	Horsham	Cricket - Enhance	The grass wickets and non-turf practice nets at this site are of good quality (80%-83%), however the changing pavilion is of standard quality (52%) and the drainage on the site is very poor — it has collapsed in areas. To mitigate flooding of the pitch during wet weather, improvement to the drainage system at this site is required.	HC to work with ECB to discuss ways in which drainage and be improved across the site	HDC	Maintenance costs of addressing issues identified and maintaining site	Mediu m	Medium
Rothery Field - Henfield FC	Steyning and Henfield	Football - Enhance	The Adult football pitch at this site is of poor quality and improvement to the drainage and maintenance of the pitch is required to increase the carrying capacity – currently 0.5 match equivalents per week over-capacity. A Sport England grant was secured to improve the drainage of pitches and this is currently being undertaken.	Improve maintenance regime on the site. Support the club to ensure that the grant from Sport England to improve pitch drainage is utilised appropriately.	HDC	Council to support club	Short	High
Rusper Recreation Ground	Horsham	Football - Provide	No demand was identified for the standard quality Adult football pitch at this site. The Adult pitches in this sub area are under-capacity and therefore this pitch should be	Reconfigure and adjust current pitch markings to allow for an 11v11 pitch as there is spare capacity in the area for adult 11v11.	HDC	Grounds team time to reconfigure pitch and procurement	Short	High



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin a	Priority
			converted to a Youth 11v11 pitch, which has large amounts of over-capacity.			of youth 11v1 goalposts. Grounds team to improve maintenance regime to increase carrying capacity of pitches.	,	
Shooting Field - Steyning Town Community Football Club	Steyning and Henfield	Football - Enhance	Shooting Field has the only full- sized 3G AGP in the District, yet the Club reports difficulty in managing the renting of this pitch to other clubs. Support should be provided to the Club in order to maximise the use of this pitch.	Support needed to help the club in managing the rental of the pitch	FF, FA	Football Foundation Officer to support	Mediu m	High
		Rugby - Protect	The site is used by Steyning RFC however access is not secured to the site.	The LA to work with the Rugby club to establish a more formal agreement with the school.	HDC	Planning support from the council	Mediu m	Medium
Steyning Grammar School, Rocks Road	Steyning and Henfield	Football - Enhance	The site should be secured for use by the community.  The site has also been identified as a potential site for the development of a stadia 3G AGP by the Local Football Facilities Plan.	Council to engage with the school to discuss future community use on the site.	HDC	Planning Support from the council	Mediu m	Medium
		Hockey - Enhance	The school has aspirations to build a new pavilion in front of the AGP in order to provide a more convenient space for local teams that use the pitch.	A condition survey is recommended in order to assess the lifespan of the carpet.  EH to discuss with the school about the feasibility of this.	EH	Cost dependent on scope of work	Long	Medium



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
Sinfold Cricket Club	Billingshurst	Cricket - Enhance	The quality of the pitch at this site is good, yet the changing pavilion is poor. Club teams currently use a marquee for changing, which is unsuitable. The maintenance equipment at this site is also poor and is hindering the quality of the pitch. Improvement to the changing facilities and an upgrade of the maintenance equipment is required to sustain community use of this site.	Explore potential investment into the changing facilities and new maintenance equipment	HDC	Cost dependent on scope of work	Long	Medium
Southwater Cricket Club	Southwater	Cricket - Provide	Southwater CC have moved to a new ground as of 1st April 2019.	ECB to support the club should they have any issues with the move.	ECB	Officer time	Long	Low
Southwater Leisure Centre	Southwater	Football - Enhance	Pitches at the site were identified as standard quality and an improved maintenance regime is recommended.	Improve maintenance regime on site	HDC	Grounds team maintenance work	Long	Medium
Southwater Sports Club	Southwater	Football - Enhance	Pitches at the site were identified as standard quality and an improved maintenance regime is recommended.  The site has also been identified as a potential site for the development of a stadia 3G AGP by the Local Football Facilities Plan.	Improve maintenance regime on site	HDC	Grounds team maintenance work	Long	Medium
Sussex Football Academy/ Faygate Playing Fields	Horsham	Cricket - Enhance	The overall quality score for this site is standard (56%), however the site does suffer from unofficial use that has a detrimental effect on the quality of the pitches.	The LA to work with the club to prevent the unofficial use from impacting the quality of the pitches	HDC	Planning support from the council	Mediu m	Medium
Tanbridge House School	Horsham	Hockey – Enhance, Provide	Although the AGP is well maintained, it is showing some signs of wear and it is	The school should be supported in resurfacing the AstroTurf and in	EH, Tanbrid ge	Cost dependent on scope of work	Long	High



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
			recommended that it is resurfaced within the next 3 years. Goal posts were identified as poor and are in need of replacing.  Work needs to be done to secure changing and parking provision for the hockey clubs that play at the site, as they are currently using Tesco for both.	investigating the cost of the new goal posts  Parking access to be secured for club, changing and toilet facilities to be secured on site.	House School			
The College of Richard Collyer	Horsham	Football - Provide	Pitches at the site were identified as good quality and no enhancements are required. In the Horsham Sub Area, there is a large amount of over-capacity on Youth 11v11 football pitches. When considering sites with secured community only, there is a balance of 8 match equivalents per week over-capacity on Youth 11v11 pitches in 2018, which rises to 26.5 matches per week over-capacity by 2031. It is therefore recommended that future use of these pitches by community clubs is investigated.	Council to engage with the school to discuss future community use on the site.	НС	Planning support from the council	Long	Low
The Forest School	Horsham	Football - Enhance, Provide	Pitches at the site were identified as standard quality and an improved drainage system/maintenance regime is recommended in order to increase the carrying capacity of the pitches. The use of these pitches by the Club is unsecured and therefore a formal community use agreement should be obtained.	Improve maintenance regime on the site and support conversations with the school to discuss security of future use on the site.	HDC	Grounds team maintenance work and support from the council to discuss future security of use of the site.	Short	High



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
The Green, Orchard Way	Storrington and Pulborough	Football - Provide	The capacity balance for Youth 11v11 pitches in this sub area are under-capacity. It is recommended that the Youth 11v11 pitch at this site be converted into either a Youth 9v9, Mini Soccer 7v7 or Mini Soccer 5v5 pitches, which are currently over-capacity in this sub area.	Reconfigure and adjust current pitch markings to allow for a 9v9, 5v5 or 7v7 pitches.	HDC	Grounds team time to reconfigure pitch and procurement of appropriate goalposts. Grounds team to improve maintenance regime to increase carrying capacity of pitches.	Short	High
The Holbrook Club	Horsham	Football - Provide	The Club is limited in the number of teams that it can field due to a lack of suitable pitches available at peak times in Horsham. An U18s side has recently folded and the Club's Adult teams play outside Horsham District at Sussex FA facilities in Lancing. The Holbrook Club is currently being partly redeveloped to enable development of new football provision at Hop Oast (located on the Southern edge of Horsham town).	Understand where the current discussion are with regard to the potential of investment in 3G AGP provision at the site and ensure that the club is not displaced without provision being agreed before redevelopment commences.	FF	Officer time	Short	High
		Rugby - Enhance	The rugby club has reported concerns over the movement/loss of the current pitch  The clubhouse facility is over 50 years old and was identified as of very poor-quality during site assessment and club consultation.	It is recommended that the RFU, Sport England and HDC works with the club to secure the site as is and prevent it from being sold to developers.  A full refurbishment of the	HDC	Cost dependent on scope of work	Long	High



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
			A full refurbishment is recommended.	clubhouse is recommended.				
Warnham Cricket Club	Billingshurst	Cricket - Enhance	houses within close proximity of the pitch boundary are susceptible to being struck by cricket balls and therefore protecting netting is required. The changing pavilion is of poor quality (40%) and in need of refurbishment/ replacement.	Explore potential investment into the changing facilities and protective netting	ECB	Cost dependant on scope of work	Mediu m	High
Washington Recreation Ground	Storrington and Pulborough	Cricket - Enhance	The site is of poor quality – 45% quality score. There is poor drainage and molehills present across the pitch outfield. Improvement to the drainage and surface of the pitch would enhance the site for cricket use.	Address maintenance issues with the site and improve general maintenance patterns	HDC	Maintenance cost of addressing current issues	Mediu m	Medium
West Chiltington Recreation	Storrington and Pulborough	Cricket - Enhance	The facilities at this site are of good quality (79% overall score), especially the changing pavilion, which recently developed a new building and scored 100% quality score.  As a multi-sport site, there is demand from the football club for additional mini soccer pitches.  Protection of the cricket pitch outfield is the priority for the club and support should be provided for this.	Club support should be provided to improve the condition of the outfield on the site	HDC	Maintenance cost of addressing current issues	Mediu m	Medium
Wiston Cricket Field	Storrington and Pulborough	Cricket - Enhance	The facilities at this site are of poor quality (41% overall score), particularly the changing pavilion – 20% assessment score. There is also a lack of car parking at this site.	Explore the potential of investment into the site, specifically the changing pavilion and lack of car parkig space at the site.	ECB	Cost dependent on scope of work	Mediu m	Medium



Site	Sub Area	Action ID/Ref	Issue / opportunity	Key Action(s)	Partner s	Resources/ Costs	Timin g	Priority
Upper Beeding Recreation Ground	Steyning and Henfield	Cricket - Enhance	The overall quality score for this site is standard (58%) – the changing pavilion is dated and in need of refurbishment/ replacement.	ECB to work with the Beeding and Bamber Cricket Club to discuss investment needed into the site	ECB	Cost dependent on scope of work	Mediu m	Medium

4.3.9 In addition to the sites identified above, it should be notes that potential new sites in North Horsham and Kilnwood Vale have been identified due to potential housing developments in the two areas.



**Section 5: Delivering the Playing Pitch Strategy** 





# 5 Delivering the Playing Pitch Strategy

#### 5.1 Section Overview

- 5.1.1 To facilitate the development of sport and physical activity across Horsham District, it is advised that the Steering Group, set up as part of the Playing Pitch Strategy project, continues to work together to deliver the recommendations defined as part of this strategy.
- 5.1.2 The success of a PPS will be determined by how it is used. It is recommended that the delivery of the strategy is led by the Council, with close support by the steering group that has been developed as part of this project. Further guidance is provided in Sport England's PPS Guidance in the form of the Stage E commentary and associated checklist. Further detail on how a PPS can be used is included in Technical Appendix G Applying the Playing Pitch Strategy.

#### 5.2 Keeping the PPS relevant and up-to-date

- 5.2.1 To ensure that the Playing Pitch Strategy stays relevant and continues to support stakeholders in the delivery of sport and physical activity facility investment and development, an annual review should be undertaken. This review, which if undertaken regularly will have a reduced scope than the full PPS, will allow the steering group to review progress against the PPS recommendations and action plan. The review will also identify any emerging issues and apply any lessons learnt through recent development or investment projects.
- 5.2.2 Through the development of the PPS, data has been stored and analysed on the 4 global Playing Pitch Strategy Platform, which has up to date supply and demand data for pitch sports across the borough. This data is available to Horsham District MBC and it is recommended that this is used as the starting point for future strategy refresh projects.

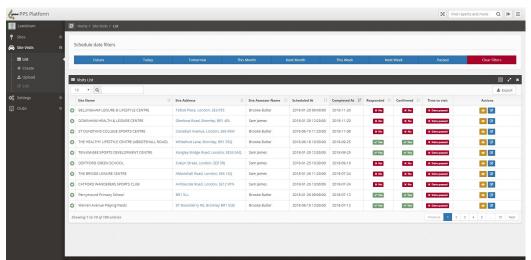


Figure 5.1 – Horsham District Council Playing Pitch Platform



- 5.2.3 In the short term, it is advised that the Council sets up an implementation group (which should be a continuation of steering group set up as part of the PPS), to co-ordinate preparation of a short-term action plan, as well as undertaking further sub-regional needs assessment for major cross-boundary development projects. The PPS has identified, on a site by site and sub-area level, the needs for pitch and ancillary provision across Horsham District. Where the current level of supply does not meet the current or future needs of residents for specific sports, pitch typologies and ancillaries have been identified as requiring further capacity to meet demand.
- 5.2.4 In order to provide this additional capacity, guidance has been provided as to whether the steering group and partner organisations should look to;
  - Enhance existing pitches to increase their capacity and ensure adequate maintenance to maintain the higher use, and/or
  - Secure greater community access to sites and undertake necessary works to allow for such use to occur, and/or
  - Provide new playing pitches on new sites (natural or artificial grass pitches).
- 5.2.5 Where the third option has been recommended, further guidance is available from Sport England and National Governing Bodies to advise on the best course of action for local authorities and delivery organisations.
- 5.3 Securing additional or improved pitch provision through development
- 5.3.1 In addition to the specific site by site recommendations identified throughout needs assessment, it is also key that the strategy provides a clear approach to securing playing pitch provision in the case new development, or utilising planning gain and Section 106 (S106) contributions to improve the quantity or accessibility of existing provision.
- 5.3.2 It is important to note that for any contribution secured through S106, a clear and tailored approach is required, to demonstrate how the contribution will be used to benefit residents. Specifically, the Playing Pitch Strategy's evidence base and action plan should be used to justify the need arising from the specific development and how these are to be met.
- 5.3.3 The graphic overleaf and associated commentary identifies the stages that should be followed, when utilising the Playing Pitch Strategy to secure additional or improved pitch provision through development.



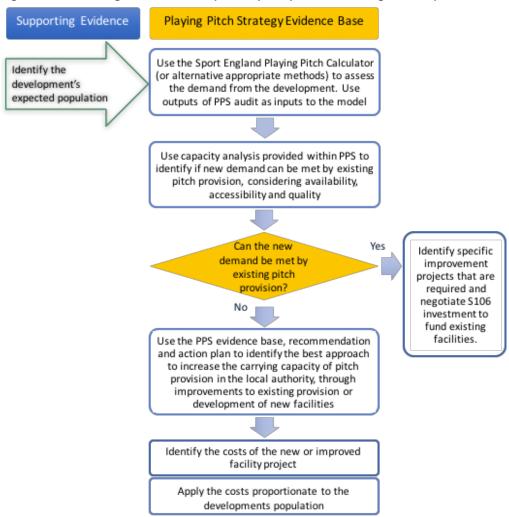


Figure 5.2 - Securing additional or improved pitch provision through development

5.3.4 Although the population of a single development may not in itself generate the demand for a full pitch, it will still generate additional demand which should be quantified and be met. An example of how the Playing Pitch New Development Calculator can be used to calculate the need for new pitch provision arising from new development is included within the scenario testing section of this strategy,

#### 5.4 Securing additional or improved pitch provision through development

- 5.4.1 In addition to the new or improved pitch provision that is identified in line with the process demonstrated above, the cost for maintenance of new facilities should also be sought for both on-site and off-site provision. For example, where 3G facilities are installed, the carpet will require replacement (approximately every 10 years depending on level of usage and maintenance) and costs towards a sinking fund should also be sought.
- 5.4.2 Where a pitch or pitches are required on-site, this may include requiring delivery through a planning policy and a masterplan approach for the whole area. This can ensure that enough suitable land is planned from the outset and provided at no cost. This is particularly important where there is a need for a large land-take associated with pitches.



- 5.4.3 Planning policy should seek to ensure that where sites are developed in phases or through multiple applications, and where the pitch provision is required on-site, that this provision is coordinated and delivered by the landowners/developers. In some circumstances, a single site for pitches serving all the development or all its phases can be required.
- 5.4.4 The timing and delivery of the pitches and related changing and parking facilities should be considered in relation to development phasing to achieve a balance between ensuring provision is in place in time to meet the needs of the residents, avoiding pressure being placed on existing facilities, and the financial viability of the development.
- 5.4.5 Where there are separate developments in close proximity that taken together generate a need for a whole pitch, contributions need to be made towards new provision or improving, existing pitches. For new pitches, the planning policy therefore also needs to identify where that pitch and related changing and parking facilities are to be located, how sufficient land is to be secured, and (where known) the individual developments that need to contribute to it. This also applies to where there is a need for a larger strategic site serving a large catchment. This may require the developers to provide the land on-site or for the local planning authority to identify the land through the Local Plan process.

### 5.5 Securing appropriate land provision from new development

- 5.5.1 Suitable land needs to be provided by developments, in line with the guidelines below;
  - Where the investment need is for a new pitch and related changing and parking facilities to meet the demand directly generated by the population of the new development(s), then the developer is expected to meet all these costs. These include provision, maintenance and land costs
  - Where the demand is for the majority (50% or more) of a pitch and related changing and parking facilities, that is to be provided on site, suitable land will be provided by the developer at no cost, as well as the population-related proportion of the cost of the pitch
  - Where the demand is for less than 50% of a pitch and related changing and
    parking facilities, that is to be provided on-site, then suitable land needs to be
    planned into the development, however only a proportionate amount of this land
    will be provided for free and the remainder will need to be funded from other
    sources (e.g. from pooled contributions from other developments, from grants or
    other sources)
  - Where the land cannot be provided for on-site because of proven masterplanning constraints, financial viability or other relevant reasons, then the local authority may negotiate an appropriate alternative contribution, where this is \$106 compliant.

### 5.6 Identifying the appropriate provision for contribution

5.6.1 As identified in the policy context for this document, the Council will secure developer contributions where appropriate towards future sports infrastructure to support future development in accordance with Local Plan policies and the Infrastructure Delivery Plan.



Developer contributions will primarily be sought through S106 agreements, but other funding sources may also be secured where possible. The Council will continue to work with partners and infrastructure providers in order to secure improvements to sport infrastructure to meet the future needs of the borough.

- 5.6.2 In the case of S106 contributions, the following should be noted;
  - No more than five contributions may be pooled towards the provision of any single infrastructure project or type of infrastructure
  - Section 106 contributions must be directly related to the development in question, however the impact of any development can affect the wider community. This means that S106 contributions can be used to deliver improvements to facilities that are located some distance away from the development, such as a local town centre or major sports facility hub site
  - Development that is funded through S106 contribution should be focussed on specific projects, identified through the strategic need's assessments (such as this Playing Pitch Strategy) that have been issued by the Council.

## 5.7 Calculating contributions

- 5.7.1 To calculate the scale of a developer's financial contributions for the provision of pitches and related facilities, the following should be used;
  - Sport England's Playing Pitch New Development Calculator should be used to assess pitch and related facilities arising from specific developments. This can be supported and evidenced by Sport England's latest facility costs for pitches and related facilities, as well as detailed feasibility work and support from qualified cost consultants
  - The cost of maintenance and sinking funds, where justified, should be calculated using Sport England or NGB advice and supporting documents, however local knowledge and previous costs from similar maintenance contracts should be considered. Maintenance and sinking costs can also be provided by Sport England's 'Lifecycle Costs' (2017) however where specific and robust knowledge is available it is recommended that this is used
  - Where a land cost is justified this cost will be based on the local market cost for the relevant sport/leisure land use. There may also be a need to add the cost of other local and site-specific costs (e.g. abnormal ground conditions, site access needs etc.)
  - All costs should date related and inflation needs to be considered (e.g. if a facility
    is to be delivered in 3 years' time the planning condition must apply an
    appropriate inflation index).
- 5.7.2 If the PPNCD is to be used, the Council should ensure that the most recent template is used, as financial data changes regularly. Further support is available from Sport England as required.



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